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3. POLITICAL PROBLEM

THE RIGHTS AND FREEDOMS OF CITIZENS ARE GUARANTEED BY OUR CONSTITUTION. IT WILL SUFFICE, THEREFORE, TO RESPECT THIS CONSTITUTION SCRUPULOUSLY. ON THE OTHER HAND, DEMOCRATIC INSTITUTIONS HAVE PROVIDED FOR EVERY POSSIBILITY TO OUR YOUTH - RICH AND POOR - FOR THE REALIZATION OF THEIR DEMOCRATIC IDEALS, THEIR OWN HAPPINESS AND THE HAPPINESS OF ALL OF KHMER SOCIETY. IN OTHER WORDS, OUR YOUTH HAS THE RIGHTS AND FREEDOMS NECESSARY FOR THE REALIZATION OF THEIR GOAL.

4. MY POLICY CONSISTS THEREFORE IN THE JOINING TOGETHER OF ALL KHMER CITIZENS. THIS JOINING TOGETHER WILL BE DONE IN THE FRAMEWORK OF OUR REPUBLICAN CONSTITUTION, WHICH WILL BE RESPECTED - AND I WILL WATCH OVER IT - AS MUCH BY THE AUTHORITIES AS BY OTHER KHMER CITIZENS, AND THIS WILL BE DONE PARTLY TO SUPPRESS ANARCHY AND PARTLY TO CONSOLIDATE NATIONAL UNITY. EDUCATIONAL MEASURES AND MEASURES DESIGNED TO OVERCOME OBSTACLES WHICH MAY CROP UP ON THE "REVOLUTIONARY" PATH WHICH SHOULD LEAD US TO PROGRESS AND SOCIAL JUSTICE WILL ALSO BE TAKEN.

5. IN FOREIGN POLICY I WILL CONTINUE TO FOLLOW A POLICY OF NEUTRALITY AND WILL RESPECT ALL INTERNATIONAL AGREEMENTS AND THE UNITED NATIONS CHARTER.

6. MILITARY PROBLEM

EVEN THOUGH WE KNOW THAT NEGOTIATIONS WILL BE INEVITABLE TO REESTABLISH PEACE, IT IS IMPORTANT THAT OUR ARMY BE "MODELED" TO INCREASE ITS ABILITY AND EFFECTIVENESS. IN EFFECT, THE STRONGER OUR ARMY IS, THE BETTER OUR NEUTRALITY WILL BE DEFENDED AND GUARANTEED.

FURTHERMORE, WE LIVE IN THE MIDST OF COUNTRIES ENDOWED WITH VERY POWERFUL ARMIES. IT WOULD THEREFORE BE VERY DANGEROUS NOT TO CONSOLIDATE OUR OWN DEFENSIVE ABILITY TOO. BESIDES OUR ARMY, WE MUST

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ALSO CONSOLIDATE THE NETWORK OF GENERAL MOBILIZATION SO THAT IT MAY BECOME MORE EFFECTIVE AND THEREBY MORE APT TO RESPOND TO OUR NEEDS IN DEFENSE AND DEVELOPMENT.

7. ECONOMIC PROBLEM

OUR POLICY OF ECONOMIC STABILIZATION WILL BE CONTINUED - A POLICY, IT IS TO BE RECALLED, ELABORATED AND APPLIED FROM OCTOBER 1971, BY MY GOVERNMENT. IN FACT, FRIENDLY COUNTRIES, INCLUDING THE UNITED STATES ITSELF, AGREED TO HELP US ONLY BECAUSE THEY JUDGED OUR POLICY TO BE JUST AND REALISTIC. EVEN THE IMF AND OTHER INTERNATIONAL ORGANIZATIONS HAVE SUPPORTED OUR ECONOMY IN THE FRAMEWORK OF THE SAME POLICY. THEREFORE, IN CASE OF CHANGE, OUR COUNTRY WILL CERTAINLY EXPERIENCE GRAVE DIFFICULTIES THROUGH LACK OF FOREIGN AID.

8. I WILL, FURTHERMORE, DEVELOP AN ECONOMIC AND FINANCIAL PROGRAM FOR THE POST-WAR PERIOD, A PROGRAM BASED ON THE FOLLOWING PRINCIPLES:

- MODIFY AS NECESSARY OUR INVESTMENT LAWS TO ATTRACT THE MAXIMUM LOCAL AND FOREIGN CAPITAL, PARTICULARLY IN GUARANTEES AGAINST NATIONALIZATION AND IN DEVELOPING OUR INFRASTRUCTURE SO THAT IT BETTER RESPONDS TO OUR ECONOMIC DEVELOPMENT NEEDS.

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ACTION EA-14

INFO OCT-01 CIAE-00 DODE-00 PM-06 H-02 INR-06 L-03 NSAE-00

NSC-10 P-03 RSC-01 PRS-01 SS-14 USIA-12 T-03 IO-12

E-11 AID-20 OMB-01 RSR-01 /121 W

019618

R 020945Z JUN 72 ZDK
FM AMEMBASSY PHNOM PENH
TO SECSTATE WASHDC 7572
INFO AMEMBASSY SAIGON
AMEMBASSY VIENTIANE
AMEMBASSY BANGKOK
CINCPAC
COMUSMACV
USDEL FRANCE

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- DEVELOP OUR TOURIST INFRASTRUCTURE SO THAT WE CAN BECOME A COUNTRY FOR TOURISM WORTHY OF THE NAME IN SOUTHEAST ASIA. WE HAVE IN OUR ANGKOR TEMPLES INESTIMABLE CULTURAL AND TOURIST RESOURCES.
- PREPARE THE EXPLOITATION OF OUR MINERAL RESOURCES ON WHICH THE GOVERNMENT IS NOW CONDUCTING RESEARCH ON OUR COASTS.
- FIGHT AGAINST HIGH INTEREST RATES BY DEVELOPING AS MUCH AS POSSIBLE OUR BANKING ACTIVITIES - ESPECIALLY AGRICULTURAL, AND BY CONTRIBUTING TO THE DEVELOPMENT OF TRADE ASSOCIATIONS - AGRICULTURAL AND OTHERWISE.
- THE APPLICATION OF THIS PROGRAM WILL BENEFIT FROM TECHNICAL AND FINANCIAL ASSISTANCE AND AID FROM INTERNATIONAL ORGANIZATIONS - WORLD BANK, ASIAN DEVELOPMENT BANK - WHO HAVE STUDIED FOR A LONG TIME AND AT OUR REQUEST, THE ECONOMIC SITUATION OF OUR COUNTRY IN THE FRAMEWORK OF SOUTHEAST

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ASIA IN THE NEXT DECADE.

9. SOCIO-CULTURAL PROBLEMS

9. - CONTINUE OUR POLICY OF EMPLOYMENT AND OF GIVING AID TO REFUGEES AND WAR VICTIMS - IN HOUSING AND IN ASSISTANCE IN KIND - BY INCREASING APPEALS TO COUNTRIES DEVOTED TO PEACE AND JUSTICE, AND TO INTERNATIONAL ORGANIZATIONS FOR HUMANITARIAN AID TO RELIEVE THE SUFFERINGS OF OUR COMPATRIOTS.

10. - CONTINUE THE PROGRAM RECENTLY DEVELOPED AND PUT INTO EXECUTION BY THE GOVERNMENT, A PROGRAM RELATING TO RAISING THE STANDARD OF LIVING OF WORKERS AND IMPROVING LAWS RELATING TO THEM. THIS PROGRAM WAS DEVELOPED WITH THE ADVICE OF INTERNATIONAL LABOR ORGANIZATIONS AND IN CONFORMITY WITH PRINCIPLES FIXED BY OUR REPUBLICAN CONSTITUTION.

11. - CONTINUE THE PROGRAM LAUNCHED FOR THE DEFENSE OF OUR CULTURAL WEALTH BY RESORTING TO THE MEANS AUTHORIZED BY THE HAGUE CONVENTION.

- CONCERNING NATIONAL EDUCATION, TO DEVELOP AND EXECUTE A PROGRAM WHOSE PURPOSE IS TO MAKE EDUCATION MORE EFFECTIVE AND SUITABLE TO THE ECONOMIC DEVELOPMENT NEEDS OF OUR COUNTRY.

12. PEACE PROBLEM

AS FOR THE PROBLEM OF REESTABLISHING PEACE, THE MOST IMPORTANT PROBLEM - AND FOR SOME TIME - WHICH CALLS FOR A PRIORITY SOLUTION, I WILL CONTINUE TO MAKE EVERY EFFORT TO RESOLVE IT BOTH MILITARILY AND DIPLOMATICALLY THAT WE MIGHT REALIZE OUR COMMON ASPIRATION FOR PEACE. I WILL RECALL TO YOU THAT IT WAS NEITHER THE GOVERNMENT NOR THE CAMBODIAN PEOPLE WHO WERE AT FAULT IN THIS WAR WHICH IS RAVAGING OUR COUNTRY, BUT QUITE OBVIOUSLY THE VIETCONG-NORTH VIETNAMESE AGGRESSORS.

13. AND NEGOTIATIONS? THEY ARE CERTAINLY NECESSARY TO

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REESTABLISH PEACE. BUT, MY COMPATRIOTS AND MYSELF ALKIE WILL NEVER ACCEPT A PEACE WHICH VIOLATES OUR TERRITORIAL INTEGRITY OR NATIONAL INDEPENDENCE. THEREFORE, SHOULD

OUR ENEMIES REFUSE US PEACE, WE WILL CONTINUE OUR FIGHT.

14. PEACE! IT DOES NOT DEPEND ONLY ON US, OR ON THE POLITICAL SITUATION OF OUR COUNTRY. IT DEPENDS EQUALLY ON THE INTERNATIONAL SITUATION AND ESPECIALLY ON THE POLITICAL EVOLUTION OF THE GREAT POWERS. THEREFORE, IT IS REQUIRED ON OUR PART TO ANTICIPATE THE SITUATION, THE EVENTS. AND FOR THIS, WE MUST DEVELOP TO THE MAXIMUM OUR DIPLOMATIC ACTIVITIES BY SUPPORTING ALL INITIATIVES TOWARD THE RETURN OF PEACE TO OUR REGION.

IN SHORT, WE MUST ON THE ONE HAND CONSOLIDATE OUR NATIONAL UNITY IN ORDER TO DEVELOP OUR CAPACITY TO STRUGGLE IN ALL SPHERES - MILITARY, ECONOMIC, PSYCHOLOGICAL, POLITICAL - AND ON THE OTHER TO SEEK THE SUPPORT OF ALL COUNTRIES DEVOTED TO PEACE AND JUSTICE, SUPPORT CONFORMING TO INTERNATIONAL AGREEMENTS AND THE UNITED NATIONS CHARTER.

ONLY BY HARMONIZING THESE TWO FACTORS - INTERNAL AND EXTERNAL - CAN WE BRING PEACE BACK TO OUR COUNTRY, A PEACE DESIRED BY EVERYONE.

15. ALL OF OUR STRAYED BROTHERS WHO HAVE BEEN PUT INTO THE SERVICE OF THE ENEMY BY FORCE OR WILLINGLY WILL BE HELPED TO THE EXTENT OF OUR POSSIBILITIES TO REJOIN THE NATIONAL COMMUNITY. THIS, IN ORDER TO UNITE OUR FORCES FOR THE REESTABLISHMENT OF PEACE IN OUR COUNTRY.

MAY OUR CITIZENS REFLECT FREELY ON THE ABOVE. THE KHMER REPUBLIC IS A REPUBLIC FOR ALL KHMERS. SIGNED LON NOL. UNQUOTE.

16. COMMENT: WE ARE STRUCK PARTICULARLY BY THE REALISM OF THE ECONOMIC PROGRAM OUTLINED IN PARAS. 7-8 AND

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THE CONTINUED DETERMINATION OF THE MARSHAL SHOWN
IN PARAS. 12-14 TO CONTINUE THE WAR RATHER THAN
AGREE TO ENEMY OCCUPATION AND USE OF PART OF THE
NATIONAL TERRITORY. THE OPPOSITION IS LESS SPECIFIC
ON THE LATTER POINT. THE MARSHAL ALSO TOOK A FURTHER
SMALL STEP (PARA 14) IN ACKNOWLEDGING THE KHMER
COMMUNIST INSURGENCY BY ADMITTING THAT SOME KC
SERVE THE ENEMY WILLINGLY.
SWANK

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